

Welcome to this introduction to the Airman Certification Standards, or ACS, concept. This presentation has two goals.

- First is to provide basic information on a new, industry-developed Airman Certification Standards framework that will replace the Practical Test Standards.
- Second is to offer an opportunity to provide comments and ask questions as we approach initial implementation. At the end of this presentation is a slide listing FAA Headquarters contact information and additional sources of information on this project.



Here's the "flight plan" for this presentation.



- The ACS is essentially an "enhanced" version of the PTS.
- It adds task-specific knowledge and risk management elements to each PTS Area of Operation and Task.
- The result is a holistic, integrated presentation of specific knowledge, skills, and risk management elements and performance metrics for each Area of Operation and Task.



Here's what it looks like on the current draft Airman Certification Standards document for Private Pilot Airplane.

- The "skills" section of the ACS covers the flight proficiency performance metrics in today's PTS.
- For each PTS Area of Operation/Task, the ACS lists the elements of aeronautical knowledge that support that skill.
- In addition, for each PTS Area of Operation/Task, the ACS lists the risk management elements or behaviors associated with it.



- The integrated ACS presentation helps applicants, instructors, and evaluators understand how knowledge, risk management, and skills are connected for each Area of Operation/Task.
- Another benefit comes from defining some of the terms and concepts now presented in a list of "special emphasis" items in the PTS introduction, and placing them in the right context.
- The presentation of risk management enhances safety, and it can also contribute to much greater standardization in teaching and testing these concepts. This outcome benefits applicants, instructors, and evaluators.
- To better align with the logical sequence of training and testing, the ACS Working Group and the FAA team have changed the presentation order of the three elements from earlier versions of the ACS.
- As shown here, the ACS will show what the applicant must *know*, *consider*, and then *do* to qualify for a given airman certificate or rating.

V. Performan	of knowledge, s	skill, and risk management.
Task	A. Steep Turns	
References	FAA-H-8083-2, FAA-H-8083-3; POH/AFM	
Objective	To determine that the applicant exhibits satisfactory knowledge, skills and risk management associated with steep turns.	
Knowledge	The applicant demonstrates understanding of:	PA = Private Pilot
PA.V.A.K1	1. Coordinated flight.	Airplana (defines
PA.V.A.K2	2. Attitude control at various airspeeds.	Allplane (dennes
PA.V.A.K3	3. Maneuvering speed, including changes in weight.	applicable ACS)
PA.V.A.K4	4. Controlling rate and radius of turn.	
PA.V.A.K5	5. Accelerated stalls.	
PA.V.A.K6	6. Overbanking tendencies.	V = Performance
PA.V.A.K7	7. Use of trim in a turn.	Manaunara (dafina
PA.V.A.K8	Aerodynamics associated with steep turns.	waneuvers (denne-
PA.V.A.K9	9. Aerobatic requirements and limitations.	Area of Operation)
Skills	The applicant demonstrates the ability to:	,
PA.V.A.S1	 Establish the manufacturer's recommended airspeed or if one is not stated, a safe airspeed not to exceed V_A. 	A - Steen Turne
PA.V.A.S2	 Rolls into a coordinated 360° steep turn with at least a 45° bank, followed immediately by a 360° steep turn in the opposite direction. 	A - Steep Turns
PA.V.A.S3	Perform the task in the opposite direction, as specified by the evaluator.	(defines Task)
PA.V.A.S4	 Maintain the entry altitude, ±100 feet, airspeed, ±10 knots, bank, and ±5°, and roll out on the entry heading, ±10°. 	
Risk Management	The applicant demonstrates the ability to identify, assess and mitigate risks, encompassing:	KE - Accelerated
PA.V.A.R1	1. Dividing attention between airplane control and orientation.	No - Accelerated
PA.V.A.R2	2. Task management.	Stalls (defines
PA.V.A.R3	3. Energy management.	alamont)
PA.V.A.R4	4. Stall/spin awareness.	element)
PA.V.A.R5	5. Situational awareness.	
PA.V.A.R6	Collision avoidance. (Clearing the area).	
PA.V.A.R7	7. Importance of coordinated flight.	

- One of the strongest tools that the industry team developed for the Airman Certification Standards framework is a new coding system.
- As you can see on the slide, the ACS assigns a unique and very intuitive code to each element of knowledge, skill, and risk management.
- Let's take a look at what PA.V.A.K5 means:
 - **PA** = Private Pilot Airplane (*defines applicable ACS*)
 - V = Performance Maneuvers (*defines Area of Operation*)
 - A = Steep Turns (defines Task)
 - K5 = Accelerated Stalls (*defines element*)

ACS codes replace	V. Performan	ce Maneuvers	
Learning Statement	Task	A. Steep Turns	
Codes (LSCs)	References	FAA-H-8083-2, FAA-H-8083-3; POH/AFM	
	Objective	To determine that the applicant exhibits satisfactory knowledge, skills and risk management associated with steep turns.	
ACS codes are	Knowledge	The applicant demonstrates understanding of:	
anchored in the	PA.V.A.K1	1. Coordinated flight.	
	PA.V.A.K2	Attitude control at various airspeeds.	
<i>standard</i> , not in	PA.V.A.K3	3. Maneuvering speed, including changes in weight.	
references like LSCs.	PA.V.A.K4	4. Controlling rate and radius of turn.	
	PA.V.A.KS	5. Accelerated stalls.	
ACS codes provide	PA.V.A.K7	7. Use of trim in a turn.	
Add codes provide	PA.V.A.K8	8. Aerodynamics associated with steep turns.	
snarper, more focused	PA.V.A.K9	9. Aerobatic requirements and limitations.	
feedback to applicants.	Skills	The applicant demonstrates the ability to:	
instructors, and	PA.V.A.S1	 Establish the manufacturer's recommended airspeed or if one is not stated, a safe airspeed not to exceed V_A. 	
evaluators.	PA.V.A.S2	 Rolls into a coordinated 360° steep turn with at least a 45° bank, followed immediately by a 360° steep turn in the opposite direction. 	
	PA.V.A.S3	 Perform the task in the opposite direction, as specified by the evaluator. 	
ACS codes enable	PA.V.A.S4	 Maintain the entry allotude, ±100 feet, airspeed, ±10 knots, bank, and ±5"; and roll out on the entry heading, ±10". 	
FAA to align standards	Risk Management	The applicant demonstrates the ability to identify, assess and mitigate risks, encompassing:	
to handbooks and tost	PA.V.A.R1	1. Dividing attention between airplane control and orientation.	
to handbooks and test	PA.V.A.R2	2. Task management.	
questions, to maintain	PA.V.A.R3	3. Energy management.	
that alignment and to	PAVARS	5. Situational awareness.	
	PA.V.A.R6	6. Collision avoidance. (Clearing the area).	
develop better test	PA.V.A.R7	7. Importance of coordinated flight.	
questions.			
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- When the Airman Certification Standards approach is implemented, ACS codes will
 replace the Learning Statement Codes (LSCs) that are used on the airman test report
 right now. The ACS codes have several very strong advantages over the Learning
 Statement Codes.
- First, the ACS codes are anchored in the standard not in handbooks and other reference documents, like today's Learning Statement Codes.
- Second, the ACS codes enable the FAA to align standards to handbooks and test questions, to maintain that alignment, and to develop better test questions.
- Third, ACS codes provide sharper, more focused feedback to applicants, instructors, and evaluators, thus enabling more effective retraining and retesting and making the FAA knowledge test a more useful component of the airman certification process.



Let's talk next about the rationale for developing the ACS.



- The ACS started as a way to improve knowledge testing.
- As you know, the regulations list required areas of *aeronautical knowledge* and *flight proficiency* for each pilot or instructor certificate and rating.
- Years ago, the FAA developed the Practical Test Standards (PTS) to provide practical test performance metrics for flight proficiency in each Area of Operation and Task.
- The PTS replaced the previous "flight test guides," with the goal of ensuring a standardized approach to the practical test.
- The PTS is still a very solid and sound approach. Over time, though, the PTS has acquired a number of "barnacles" things like overlapping or redundant tasks, and a long and growing list of largely undefined "special emphasis" items in the introductory material.
- There has never been a corresponding set of defined knowledge test standards KTS
 -- metrics for the aeronautical knowledge elements tested via "the written" exam.



- The lack of a "KTS" to define and standardize aeronautical knowledge and risk
 management elements in the way that the PTS defines performance metrics for flight
 proficiency has created the situation we have today.
- The FAA knowledge test has been criticized for including too many questions that are:
 - Out-of-date (e.g., lots of NDB questions, but not many RNAV)
 - Overly complicated (e.g., questions requiring multiple interpolations to calculate very small values, such as a two-knot difference in wind speed or landing distance within three feet (?!)
 - Irrelevant (e.g., questions on the height of blowing sand)
 - Disconnected from the "real" skills and knowledge required for safe operation in today's National Airspace System (NAS).



- We knew we needed to make improvements and we knew we needed help from the aviation community.
- That leads to discussion of who developed the ACS.



- The FAA used known, legally-sanctioned formats for getting stakeholder recommendations. There have been three industry groups so far:
- Phase I 2011-2012: The FAA chartered the first industry stakeholder group in the form of an Aviation Rulemaking Committee, or ARC.
 - The members of the Aviation Rulemaking Committee developed the Airman Certification Standards concept.
- Phase II 2012-2013: The FAA asked the industry's Aviation Rulemaking Advisory Council – ARAC – for help in creating the ACS. ARAC formed the Airman Testing Standards and Training Working Group (ATST WG), which developed ACS documents for Private, Commercial, and Instructor certificates and the Instrument Rating. They also created a "baseline" proposal for an ATP ACS.
- Phase III 2014-2015: The FAA asked ARAC to help us test and implement the ACS. ARAC formed the Airman Certification System Working Group (ACS WG) in March 2014. Ongoing tasks:
 - Refine & complete ACS for COM, ATP, and CFI certificates.
 - Help the FAA map standards to guidance (handbooks).
 - Prototype use of the ACS in selected locations.



A number of very talented, very knowledgeable individuals and organizations have participated in the ACS effort over the past four years.

This slide lists the individuals and organizations who have participated in at least one of the three groups.

The industry participants include representatives from many sectors:

- Advocacy groups (AOPA has chaired the last two groups)
- Instructor groups (NAFI, SAFE)
- Academia
- Test prep providers
- Manufacturers
- Parts 61, 121, 141, 142 training providers
- Knowledgeable individuals



We've already addressed some of the most obvious ways that the ACS improves the PTS, but now let's look at a few more.



- By integrating knowledge and risk management elements with skill elements and a standards-based coding scheme, the ACS:
 - Clearly shows what an applicant must know, do, and consider to earn an airman certificate or rating.
 - Provides better feedback to applicants, instructors, evaluators, and inspectors on what the applicant may not understand in order to enable more focused retraining and retesting.
 - Allows the FAA to develop test questions that are clearly tied to standards and supported by guidance (handbooks).
 - Reduces subjectivity and increases system-wide standardization.
 - Through the standards-based coding, enhances safety by ensuring that standards, guidance and testing for airman certification all work together effectively.



Here's an example of better feedback.

- When an applicant finishes the knowledge test today, he or she gets a airman test report that looks like the example on the left. The Learning Statement Codes are on the bottom of the form, and they are intended to show the areas of knowledge the applicant missed on the test.
- The applicant, the instructor, and eventually the evaluator have to go to a separate publication and look up the codes. The codes are numerous, and some of them are overlapping. They are assigned somewhat subjectively, and they point to a broad area in one or more FAA reference documents. That makes it harder to ensure effective retraining.
- In the ACS world, the airman test report will list very specific ACS codes. For example, PA.III.B.K4 tells the applicant, the instructor, and the evaluator that there is a need to focus more on right-of-way rules.
 - PA = Private Pilot Airplane (Applicable ACS)
 - III = Airport & Seaplane Base (Area of Operation)
 - B = Traffic Patterns (Task)
 - K4 = Right of Way Rules (Element)
- The ACS codes (the "S" codes for skills) will be provided on the practical test Notice of Disapproval to show deficient skills.



Here's how the ACS helps with better test questions.

- The FAA has created an ACS Exam Review Board that includes subject matter experts from AFS-200 (Air Transportation Division), AFS-400 (Flight Technologies & Procedures Division), AFS-800 (General Aviation & Commercial Division), and AFS-600 (Regulatory Support Division).
- It also includes one non-FAA representative who has extensive experience in the test development field.
- The ACS Exam Review Board is using the ACS codes as a tool to review and revise knowledge test questions for the Private Pilot Airplane, Instrument Rating Airplane, and Airline Transport Pilot Airplane exams.
- Expansion of coding to other knowledge test question banks will follow.
- ACS codes also provide guidance for developing new test questions that are targeted to essential knowledge, skill, and risk management.
- In summary, the ACS helps the FAA ensure that each knowledge test question has a real purpose, and that it has a clear link to standards and guidance.



Another improvement is the organization.

- The ACS introduction is much shorter than the PTS.
- As you see on the slide:
 - Often-overlooked introductory material in PTS has been relocated to specifically focused appendices.
 - Roles, responsibilities, and expectations are clearly defined.
 - Lengthy notes in individual PTS Tasks have been integrated into the appropriate appendix.

How is it better? Better Presentation
The ACS simplifies "paper management" by integrating a number of FAA knowledge exam guidance documents:
 Test Guides (FAA-G-8082 series)
Learning Statement Reference Guide
Knowledge Testing Authorization Requirements Matrix
PTS Test Guide LSC Reference Guide (replaced by ACS codes) Test Matrix = ACS (less paper, less redundancy, and less chance for inconsistency)
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- Still another benefit is that the ACS simplifies paper management, because it consolidates and integrates several existing knowledge exam guidance documents into the ACS for each certificate and rating. These include:
 - The Private Pilot Test Guide (FAA-G-8082-17)
 - The Learning Statement Reference
 - The Knowledge Testing Authorization Requirements Matrix
- The ACS = the PTS + 8082 document + LSC Reference Guide + Test Matrix.
- The result is less paper, less redundancy, and less chance for inconsistency.



Next we'll cover the status of this project.

What is	the status?			
Standards				
Draft AC	S exists for PVT, COM, IF	RA, ATP (airplane	e only)	
Authoriz	ed Instructor ACS still in d	evelopment		
Guidance				
 Industry and CT- 	ACS Working Group has 8080 supplements	reviewed PHAK	, AFH, RM, IFH, IPH	1,
FAA will	incorporate many industry	recommendation	ons in next editions	
Testing				
 FAA cor 	tracting for comprehensive	e test managem	ent services	
ACS Ex	am Review Board is using	ACS to revise to	est questions	
The ACS WG & F certificate and rat	AA will begin applying AC ings in spring 2016.	S approach to th	e Aircraft Mechanic	
The FAA is also ι	sing the ACS framework to	o develop the sL	IAS knowledge test	
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Standards

- Draft ACS exists for PAR, IRA, COM, ATP (airplane only)
- · Authorized Instructor remains in development

Guidance

- Industry ACS Working Group has reviewed Pilot's Handbook of Aeronautical Knowledge, Airplane Flying Handbook, Risk Management Handbook, Instrument Flying Handbook, Instrument Procedures Handbook, and CT-8080 test supplements
- FAA will incorporate many industry recommendations in next editions of these (and other) handbooks.
- ACS WG has also made recommendations to improve the next edition of the Aviation Instructor's Handbook.

Testing

- FAA contracting for comprehensive test management services
- ACS Exam Review Board is using ACS to revise test questions

ACS WG & FAA will begin applying ACS approach to the Aircraft Mechanic certificate and ratings in spring 2016. The FAA is also using the ACS framework for sUAS knowledge test.



- The Authorized Instructor ACS (still in development) will improve instructor testing and training.
- · Key features:
 - It offers a practical (not academic or rote) approach to Fundamentals of Instructing (FOI) Tasks
 - It requires understanding of how to teach risk management, and how to practice risk management in flight instructional activities
 - It includes only the flight maneuver tasks unique to the instructor certificate. Advantages:
 - Avoids duplication and eliminates potential for divergence
 - Pushes the applicant to constant use of foundational ACSs (e.g., PVT, COM)
- The industry working group expects to start sharing the draft instructor ACS for review and comment during the first half of 2016.



- Both the FAA and the industry experts who developed the Airman Certification Standards approach are anxious to make sure it works in the "real world" before introducing it as the new testing and training standard.
- Together, FAA and the industry stakeholders who developed the ACS have taken several unprecedented steps to meet this goal.



- First is public comment.
- On behalf of the various industry working groups, the FAA twice established dockets to receive public feedback on the draft PVT, IFR, and Instructor ACS.
- The working groups have used those comments to refine the ACS, and also to develop a set of Frequently Asked Questions now available on the FAA website (link shown at the end of this presentation).
- A second big effort is prototyping.
- Prototype efforts started in the summer of 2014, with a small private pilot airplane certification course at the Embry-Riddle Aeronautical University's Summer Academy program in Daytona Beach. Instructors, evaluators, and ORL FSDO inspectors all found the ACS to be a significant improvement over the current approach.
- From fall 2014 through spring 2015, ACS Working Group members and ORL FSDO inspectors collaborated on a larger prototype that includes part 61 instructors, applicants, and DPEs. Again, there was positive feedback from all groups who participated.
- In the fall of 2015, we launched ACS Instrument Rating Airplane prototype programs in Orlando and in Seattle.
- We look forward to the feedback we expect from these prototypes.



- The FAA reviews each industry-developed ACS to validate its content and ensure that all PTS elements are included (albeit occasionally in a different place).
- The FAA's General Aviation and Commercial Division (AFS 800) has issued guidance that allows use of the ACS in lieu of the PTS for prototyping purposes.
- AFS-800 is now working on two additional sets of ACS-enabling guidance:
 - A Notice to FAA aviation safety inspectors that builds on the original guidance
 - Changes to the FAA's 8900 order that will reference "PTS or ACS."
- New DPE guidance (8900.2) was also developed with ACS in mind.



Next topic is the ACS implementation timeline.

Target:	June 2016 💻						
Marsh 2040 Final ACC for DAD & IDA nasted	Su	Мо	Tu	We	Th	Fr	Sa
- March 2016 - Final ACS for PAR & IRA posted		0	7	1	2	3	4
 June 2016 – PAR & IRA become effective 	5	13	14	8	9	10	11
	19	20	21	22	23	24	25
• Draft ATD ACC is under internal and external review.	26	27	28	29	30		
 Next step – Initial prototyping and Federal Register publication for additional comment 							
Note: We not be able to report ACS codes on Airman Knowledge Test I implementation; this step will occur when new test management service	Report es syste	at ir em i:	nitial s in _i	plac	e.		

The FAA and the industry group are targeting June 2016* implementation for airplane:

- PAR ACS
- IRA ACS
- Draft ATP ACS is under internal and external review
 - Next step Federal Register publication for comment
- Authorized Instructor ACS is still in development
 - Next step Initial prototyping and *Federal Register* publication for additional comment

Flight Plan - Waypoints

- · What is the ACS?
- Why this approach?
- Who developed it?
- How is it better?
- · What is the status?
- · How do you know it will work?
- · When does it take effect?
- · How will I have to change?
- How can I learn more?

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- The ACS does not change the checkride or PTS performance metrics.
- The ACS will not make the checkride any longer than it takes to conduct a PTS checkride today.
 - As is the case now, the evaluator has discretion to address additional knowledge and risk management elements if the airman knowledge test report and/or the applicant's response to questions suggests the need for more thorough coverage.
- Overall, the ACS could expedite the check ride because it gives the evaluator more focused information on:
 - · Knowledge and risk management elements associated with each skill task.
 - Specific information (via ACS codes) on items the applicant missed on the knowledge test.



Applicants will use ACS to:

- Clearly understand what they are expected to:
 - Know (knowledge)
 - Consider (risk management)
 - Do (skill)

to qualify for any given airman certificate or rating.

• Develop an understanding of how knowledge, risk management, and skill elements work together for safe performance of each Task.



Instructors will use ACS to:

- Ensure that the applicant meets the knowledge, risk management, and skill standards established for each Task.
- Deepen the applicant's understanding of how knowledge, risk management, and skill elements work together to promote safe operation in the NAS.



Evaluators will use ACS to:

- Develop the Plan of Action
- Create better / more focused questions and scenarios for both phases of the practical test
- Identify (via ACS codes) and focus more sharply on deficient knowledge and risk management areas during the oral assessment phase
- Report (using ACS codes) any deficient areas on the practical test.



The FAA has published a lot of information about the ACS on the internet.



This slide shows contact and resource information.

The ACS development process is intended to be as transparent as possible, so questions and comments are welcomed and strongly encouraged.

Both the FAA employees assigned to this project and the industry experts who created the ACS are eager to benefit from stakeholder viewpoints and perspectives.

Thanks for taking the time to learn about the ACS. Please keep a lookout for future developments in this exciting project.